

Proposed Measures for Security Implementation

Introduction

The following proposed measures for security implementation provide a detailed blueprint for full Palestinian implementation of security elements committed to by the Palestinian Authority (PA) in the Mitchell Report's recommendations and the Tenet Workplan, as well as the minimum necessary initial elements which the Government of Israel (GOI) needs to implement. Palestinian success in implementing this blueprint will require simultaneous, unilateral, and unconditional implementation by Israel of the noted measures.

Time Frame

The proposed measures are to be completed within a three-week period from inception. There should be no halt to the progress of implementation.

Third-Party Involvement

This blueprint will be deposited with a Third Party which will act as a guarantor for the successful implementation of all the elements noted herein.

Parallel Steps

The PA and GOI will immediately, simultaneously and independently implement elements in this blueprint with the assistance of and ratification by the Third Party. Disagreements between the GOI and the PA on any element herein will be resolved through the facilitation of the Third Party.

GOI Implementation Measures

1. The GOI will completely withdraw from all Palestinian territories in Areas A and redeploy all its forces to positions held prior to September 28, 2000, no later than the end of the third week.
2. The GOI will completely end its policy of assassinations and extra-judicial executions of Palestinians.
3. The GOI will take all necessary steps to prevent and punish acts of violence by settlers.
4. The GOI will completely end its policy of destroying Palestinian homes and roads, as well as trees and other agricultural property.
5. The GOI will gradually lift the closures within all the Palestinian Territories and allow full freedom of movement within these territories, including reopening internal roads, the Allenby Bridge, Gaza Airport, Port of Gaza and other border crossings into Jordan and Egypt. No later than the end of the third week, the GOI will completely lift all closures.
6. The GOI will completely end its activities in "Area B+" and return the situation in all the Palestinian Territories to what existed prior to September 28, 2000, including all demographic, geographic and other changes, no later than the end of the third week.
7. No later than the end of the third week, the GOI will release all Palestinian prisoners arrested or otherwise detained after September 28, 2000.

PA Implementation Measures

- I. Operational Planning and Liaison Committee
 - A. The PA will establish two Central Operational Planning Units (one for the West Bank and one for Gaza) (COPU) composed of members of the relevant Palestinian security agencies with the assistance of and cooperation of Third Party members.
 - B. The COPU will have as its highest priority the arrest of those whom the PA has agreed must be detained for violation of Palestinian national interests and laws.
 - C. The COPU will devise and implement a systematic profiling and targeting system of suspects and financial flows to organizations committed to using violence as a political tool.
 - D. The COPU will devise and implement an overall strategy for dealing with opposition organizations, many of which engage in a wide spectrum of legitimate social, cultural, and religious activities including charitable functions. The strategy will define those activities that are legitimate and those that are illegitimate. The COPU will make the distinction between legitimate and illegitimate activities public and will pursue effective law enforcement actions against illegitimate activities.
 - E. The COPU will devise and implement a system for effectively monitoring the activities of charities and welfare groups which are affiliated directly or indirectly with opposition organizations. This will include setting requirements for such organizations that mission statements are clearly stated and providing for full transparency in their corporate structure and financial dealings.
 - F. The COPU will take joint action with Third Parties externally in the region to bring influence to bear on opposition groups to respect the cease-fire. The COPU will seek external support to influence those states which host opposition groups and which directly or indirectly fund them, including through their charitable arms, in order to promote support for the cease-fire.
- II. Implementation of Cease-fire
 - A. The PA will create and dispatch visible mobile security patrols, including foot patrols, in Areas A at friction points.
 - B. The PA will ensure a visible security presence on dirt roads and other minor roadways and passages leading from Areas A to Areas B and/or Areas C.
 - C. The PA will set up frequent random checkpoints at these locations.
- III. The PA will punish any violation of the cease-fire in Areas B or C if the perpetrators of such violations enter Area A.
- IV. The PA will publicly repudiate public statements made by Fateh representatives or Palestinian officials that advocate armed resistance or that otherwise oppose the cease-fire.
- V. Structural Measures
 - A. Palestinian security services will establish armed rapid response teams which will operate at key friction points.
 - B. The PA, in cooperation with Fateh, will establish a formal leadership structure that will assume responsibility for maintaining organizational discipline.

- C. The PA will initiate budgetary reform to ensure that Fateh funding derives only through the agreed leadership structure.
- D. The PA will disavow and take appropriate disciplinary measures against Fateh members who violate leadership decisions.
- E. The PA will oversee and expedite the construction of a West Bank central purpose prison.

VI. Security Coordination

- A. The PA will actively pursue reviving the functions of DCOs and DCLs.
- B. The PA, with Third Party assistance, will draw up a framework of agreed best practices for security coordination within a regional framework.
- C. The PA, with Third Party assistance and facilitation, will begin direct bilateral security coordination based on clear objectives and adherence to an agreed code. Bilateral coordination will require an agreed structure for the speedy resolution of disagreements.

VII. Weapons - The PA will implement the following staged program regarding illegal weapons:

- A. Firstly, a grace period will be initiated in which Palestinians will be encouraged to voluntarily register any illegal weapon they possess without penalty.
- B. Secondly, restrictions will be initiated on the carrying of concealed non-registered weapons with appropriate penalties for any violation.
- C. Thirdly, the PA will place additional restrictions on the possession of non-registered weapons in public places and set up requirements for the possession and safe-keeping of registered weapons.
- D. Fourthly, the PA will initiate a total ban on the movement of weapons and the display of such weapons in public places, except for those authorized for use by security persons. Enforcement of this ban will be supported by spot checks and surprise inspection of vehicles as conducted by the relevant security services.
- E. Fifthly, the PA will initiate penalties for the possession of non-registered weapons.
- F. Sixthly, the PA will create and enforce regulations for the legal possession of weapons.